WEST VIRGINIA LEGISLATURE 2024 REGULAR SESSION

Committee Substitute

for

House Bill 5077

By Delegates C. Pritt, Steele, Phillips, Cannon, Kelly,

and Mallow

[Originating in the Committee on the Judiciary;

Reported on February 22, 2024]

A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new section, designated §3-5-5; and to amend and reenact §3-5-13 of the Code of West Virginia, 1931, as amended, relating to the nomination and election of candidates for U.S. Congress; setting forth legislative findings and purpose; defining terms; setting forth residency requirements for candidacy; providing for legal standing to enforce and defend statute; establishing penalties; and clarifying the form and content of the ballot for an election to represent a Congressional district.

Be it enacted by the Legislature of West Virginia:

ARTICLE 5. PRIMARY ELECTIONS AND NOMINATING PROCEDURES. §3-5-5. Nomination and election of candidates for United States Congress. Repealed.

- (a) Legislative findings and purpose. —The Legislature finds that it is consistent with the requirements of the West Virginia Constitution that no person shall be a candidate appearing on the ballot for nomination or election for House of Representatives in the United States Congress without having been a resident of the congressional district for one-year next preceding his or her election. To the extent that any subsection, subdivision, provision, clause, or phrase of this section or the application thereof to any person or circumstance is held unconstitutional or invalid, or in the event that a non-resident of a congressional district office is permitted to appear on the ballot for nomination or election to such office, the supplemental purpose of this section is to ensure that information about a candidate's residency status is clearly available to voters at such elections.
- (b) Definitions. As used in this section, the following words and terms shall have the following meaning:
- (1) "Congressional district" means a specific geographic area that is permitted to elect a member of the U.S. House of Representatives under the laws of this state and pursuant to Article I, Section 2 of the U.S. Constitution;

	(2) "	Resident	of	Congre	ssional	district"	means	а	person	who	has	established	and
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<u>maint</u>	ained a	primary	resi	dence w	ithin the	e geograp	hic bou	nda	aries of tl	nat Co	ongre	ssional distri	ct for
one y	ear nex	kt precedi	ing l	his or he	er election	on.							

- (c) Residence requirement for candidacy.— No person in this state shall be eligible to appear upon a ballot in any primary or general election as a printed candidate to secure a seat for House of Representatives in the Congress of the United States who has not previously established and maintained a primary residence within the Congressional district from which he or she is to be elected for at least one year next preceding his or her election in accordance with the requirements of this section. For purposes of this section:
- (1) In order to appear on the ballot in a primary election to be nominated to represent a Congressional district, a candidate shall file with the Secretary of State a certificate of announcement in accordance with §3-5-7 of this code and certifying their present status as a resident of the applicable Congressional district with a present intention to remain a resident for the duration of his or her candidacy, and, if ultimately elected, for the full term of the office sought.
- (2) In order to appear on the ballot in a general election to represent a Congressional district, a person who was not already a certified candidate in the primary election shall file a certificate of announcement or nomination certificate, as required by the provisions of this chapter, certifying their present status as a resident of the applicable Congressional district with a present intention to remain a resident for the duration of his or her candidacy and, if elected, for the full term of the office sought.
- (3) A person shall not be considered to have "established and maintained a primary residence" within a Congressional district unless such person is legally domiciled within the district for the purposes of voting for the entirety of the required residency period.
- (d) Applicability. —The provisions of this section shall apply to any person who files for a seat for House of Representatives in the Congress of the United States for either the primary or general election held in the year 2026 and every primary and general election held thereafter:

(1) Any and all persons who file to appear on the ballot for a seat for House
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Representatives in the Congress of the United States must certify, in accordance with §3-5-5(c)(
and §3-5-7 of this code, that they meet the residency requirements of §3-5-5(c) of this code prior
the primary or general election:
the primary or general election;

- (2) Any voter residing within the Congressional district shall have standing to enforce this section, by mandamus or in any other manner in the courts of this state, against the Secretary of State in the event that a candidate failing to meet the residency requirements of this section is permitted to file to seek a nomination or election to represent the elector's Congressional district: Provided, That any pre-election eligibility challenge shall be brought and resolved no later than 30 days after the last day to file a certificate of announcement for any candidate seeking nomination or election to represent the elector's Congressional district, or no later than 78 days before the general election for any candidate nominated at the primary election or other nominations by a political party in accordance with §3-5-1, et seg. of this code.
- (3) Any person who is prohibited from filing to appear as a candidate for nomination or election to represent a Congressional district due to a lack of residency shall have immediate standing in the courts of this state to challenge this legislation by filing a civil action in the courts of this state against the Secretary of State on the federal question of whether it amounts to an unconstitutional qualification to a congressional office;
- (4) Any legal challenge filed in the courts of this state pursuant to §3-5-5(d)(2) or (3) of this code shall be heard and determined in accordance with the court proceedings set forth in §3-1-45 of this code;
- (5) The Attorney General shall vigorously defend any and all challenged portions of this section, in the courts of this state or of the United States, as an exercise of an important and fundamental state interest. In any action commenced in a court of this state, any voter residing within the Congressional district of the applicable office, or either or both chambers of the

68	Legislature,	should b	oe deemed	to have	standing	to be	party to	such	litigation,	and	should	be
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69	permitted by	the cour	t to interve	ne if they	/ are not al	ready	parties t	to sucl	n litigation	; and		

- (6) For every primary and general election held in the year after the reapportionment of the counties of this state into Congressional districts following a decennial census, a candidate must actually reside in the new district he or she seeks to serve by the day of the general election immediately following the reapportionment.
- (f) Penalties. Any person who knowingly provides false information on a certificate to establish residency for purposes of securing a seat for House of Representatives in the Congress of the United States is guilty of false swearing, punishable in accordance with §3-9-3 of this code, and shall be ineligible to appear as a printed candidate on a ballot in any election for any public office for a period of five years from the date of the false submission.

§3-5-13. Form and contents of ballots.

The following provisions apply to the form and contents of election ballots:

- (1) The face of every primary election ballot shall conform as nearly as practicable to that used at the general election.
- (2) The heading of every ballot is to be printed in display type. The heading is to contain a ballot title, the name of the county, the state, the words "Primary Election" and the month, day and year of the election. The ballot title of the political party ballots is to contain the words "Official Ballot of the (Name) Party" and the official symbol of the political party may be included in the heading.
- (A) The ballot title of any separate paper ballot or portion of any electronic or voting machine ballot for all judicial officers shall commence with the words "Nonpartisan Ballot of Election of Judicial Officers" and each such office shall be listed in the following order:
- (i) The ballot title of any separate paper ballot or portion of any electronic or voting machine ballot for all justices of the Supreme Court of Appeals shall contain the words "Nonpartisan Ballot of Election of Justice(s) of the Supreme Court of Appeals of West Virginia". The names of the

candidates for the Supreme Court of Appeals shall be printed by division without references to political party affiliation or registration.

- (ii) The ballot title of any separate paper ballot or portion of any electronic or voting machine ballot for all judges of the Intermediate Court of Appeals shall contain the words "Nonpartisan Ballot of Election of Judge(s) of the Intermediate Court of Appeals". The names of the candidates for the Intermediate Court of Appeals shall be printed by division without references to political party affiliation or registration.
- (iii) The ballot title of any separate paper ballot or portion of any electronic or voting machine ballot for all circuit court judges in the respective circuits shall contain the words "Nonpartisan Ballot of Election of Circuit Court Judge(s)". The names of the candidates for the respective circuit court judge office shall be printed by division without references to political party affiliation or registration.
- (iv) The ballot title of any separate paper ballot or portion of any electronic or voting machine ballot for all family court judges in the respective circuits shall contain the words "Nonpartisan Ballot of Election of Family Court Judge(s)". The names of the candidates for the respective family court judge office shall be printed by division without references to political party affiliation or registration.
- (v) The ballot title of any separate paper ballot or portion of any electronic or voting machine ballot for all magistrates in the respective circuits shall contain the words "Nonpartisan Ballot of Election of Magistrate(s)". The names of the candidates for the respective magistrate office shall be printed by division without references to political party affiliation or registration.
- (B) The ballot title of any separate paper ballot or portion of any electronic or voting machine ballot for the Board of Education is to contain the words "Nonpartisan Ballot of Election of Members of the _____ County Board of Education". The districts for which fewer than two candidates may be elected and the number of available seats are to be specified and the

names of the candidates are to be printed without reference to political party affiliation and without designation as to a particular term of office.

- (C) Any other ballot or portion of a ballot on a question is to have a heading which clearly states the purpose of the election according to the statutory requirements for that question.
- (3) (A) For paper ballots, the heading of the ballot is to be separated from the rest of the ballot by heavy lines and the offices shall be arranged in columns with the following headings, from left to right across the ballot: "National Ticket", "State Ticket", "Nonpartisan Judicial Ballot", "County Ticket", "Nonpartisan Ballot" in a nonpresidential election year, "District Ticket" or, in a presidential election year, "National Convention". The columns are to be separated by heavy lines. Within the columns, the offices are to be arranged in the order prescribed in §3-5-13a of this code.
- (B) For voting machines, electronic voting devices and any ballot tabulated by electronic means, the offices are to appear in the same sequence as prescribed in §3-5-13a of this code and under the same headings as prescribed in paragraph (A) of this subdivision. The number of pages, columns or rows, where applicable, may be modified to meet the limitations of ballot size and composition requirements subject to approval by the Secretary of State.
- (C) The title of each office is to be separated from preceding offices or candidates by a line and is to be printed in bold type no smaller than eight point. Below the office is to be printed the number of the district, if any, the number of the division, if any, and the words "Vote for ______" with the number to be nominated or elected or "Vote For Not More Than _______" in multicandidate elections. For offices in which there are limitations relating to the number of candidates which may be nominated, elected or appointed to or hold office at one time from a political subdivision within the district or county in which they are elected, there is to be a clear explanation of the limitation, as prescribed by the Secretary of State, printed in bold type immediately preceding the names of the candidates for those offices on the ballot in every voting system. For counties in which the number of county commissioners exceeds three and the total number of members of the county commission is equal to the number of magisterial districts within

the county, the office of county commission is to be listed separately for each district to be filled with the name of the magisterial district and the words "Vote for One" printed below the name of the office: *Provided*, That the office title and applicable instructions may span the width of the ballot so as it is centered among the respective columns.

- (D) The location for indicating the voter's choices on the ballot is to be clearly shown. For paper ballots, other than those tabulated electronically, the official primary ballot is to contain a square formed in dark lines at the left of each name on the ballot, arranged in a perpendicular column of squares before each column of names.
- (4) (A) The name of every candidate certified by the Secretary of State or the board of ballot commissioners is to be printed in capital letters in no smaller than eight point type on the ballot for the appropriate precincts. Subject to the rules promulgated by the Secretary of State, the name of each candidate is to appear in the form set out by the candidate on the certificate of announcement, but in no case may the name misrepresent the identity of the candidate nor may the name include any title, position, rank, degree, or nickname implying or inferring any status as a member of a class or group or affiliation with any system of belief.
- (B) The city of residence of every candidate, the state of residence of every candidate residing outside the state, the county of residence of every candidate for an office on the ballot in more than one county and the magisterial district of residence of every candidate for an office subject to magisterial district limitations are to be printed in lower case letters beneath the names of the candidates: *Provided*, That in the event that a candidate is permitted to appear on the ballot for an election to represent a Congressional district in accordance with an order of a court of competent jurisdiction on the basis that the provisions of §3-5-5 of this code may conflict with federal law, then the following ballot notation shall appear parenthetically where applicable next to the name of the candidate for the Congressional district: "Residency in district undetermined prior to this election."

- (C) The arrangement of names within each office must be determined as prescribed in §3-5-13a of this code.
 - (D) If the number of candidates for an office exceeds the space available on a column or ballot page and requires that candidates for a single office be separated, to the extent possible, the number of candidates for the office on separate columns or pages are to be nearly equal and clear instructions given the voter that the candidates for the office are continued on the following column or page.
 - (5) When an insufficient number of candidates has filed for a party to make the number of nominations allowed for the office or for the voters to elect sufficient members to the Board of Education or to executive committees, the vacant positions on the ballot shall be filled with the words "No Candidate Filed": *Provided*, That in paper ballot systems which allow for write-ins to be made directly on the ballot, a blank line shall be placed in any vacant position in the office of Board of Education or for election to any party executive committee. A line shall separate each candidate from every other candidate for the same office. Notwithstanding any other provision of this code, if there are multiple vacant positions on a ballot for one office, the multiple vacant positions which would otherwise be filled with the words "No Candidate Filed" may be replaced with a brief detailed description, approved by the Secretary of State, indicating that there are no candidates listed for the vacant positions.
 - (6) In presidential election years, the words "For election in accordance with the plan adopted by the party and filed with the Secretary of State" is to be printed following the names of all candidates for delegate to national convention.
 - (7) All paper ballots are to be printed in black ink on paper sufficiently thick so that the printing or marking cannot be discernible from the back: *Provided*, That no paper ballot voted pursuant to the provisions of 42 U. S. C. §1973, *et seq.*, the Uniformed and Overseas Citizens Absentee Voting Act of 1986, or federal write-in absentee ballot may be rejected due to paper type, envelope type, or notarization requirement. Ballot cards and paper for printing ballots using

electronically sensible ink are to meet minimum requirements of the tabulating systems and are to conform in size and weight to ensure ease in tabulation.

- (8) Ballots are to contain perforated tabs at the top of the ballots and are to be printed with unique sequential numbers from one to the highest number representing the total number of ballots printed. On paper ballots, the ballot is to be bordered by a solid line at least one sixteenth of an inch wide and the ballot is to be trimmed to within one-half inch of that border.
- (9) On the back of every official ballot or ballot card the words "Official Ballot" with the name of the county and the date of the election are to be printed. Beneath the date of the election there are to be two blank lines followed by the words "Poll Clerks".
- (10) The face of sample paper ballots and sample ballot labels are to be like other official ballots or ballot labels except that the word "sample" is to be prominently printed across the front of the ballot in a manner that ensures the names of candidates are not obscured and the word "sample" may be printed in red ink. No printing may be placed on the back of the sample.

NOTE: The purpose of this bill is to establish residency requirements for candidates seeking nomination and election to United States Congress.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.